UNITED STATES SOUTHERN COMMAND

OVERALL CLASSIFICATION // UNCLASSIFIED//

~~a~~unching Ideas

Lifti
ng

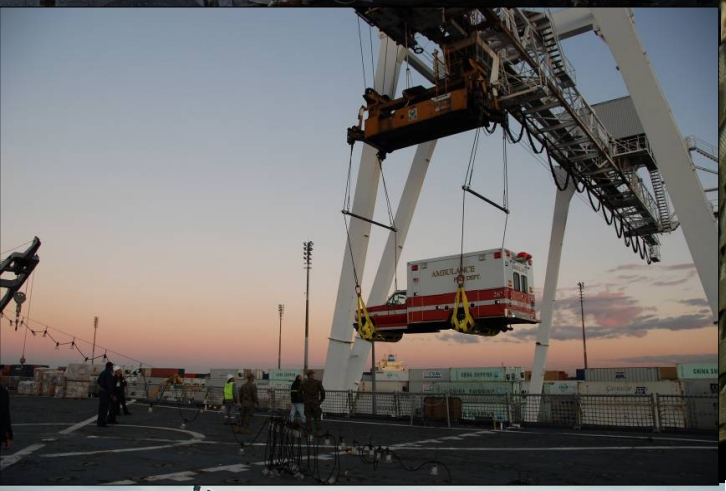
ment of donated humanitarian cargo

Major Scott M. Hopper, USAF
Enterprise Support - Logistic Operations (SDDOC)
DSN 567-3662, COMM (305) 437-

"We're not launching Tomahawk missiles downrange in SOUTHCOM, we're launching ideas and we need interagency partners to help us do that."

ADM James Stavridis, CDR USSOUTHCOM

UNITED STATES SOUTHERN COMMAND



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MEAL, READY-TO-EAT, IND.
12 MEALS A/A
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AMERIQUAL PACKAGING
EVANSVILLE, IN 47710-2515
GOVERNMENT PROPERTY

LADDER COMPANY
5. 22. 200

UNITED STATES SOUTHERN COMMAND

UNITED STATES SOUTHERN COMMAND

National Defense Strategy

June 2008

"We will continue to work with other U.S. Departments and Agencies, state and local governments, partners and allies, and international and multilateral organizations to achieve our objectives."

"A whole-of-government approach"

"Examples such as expanding U.S. Southern Command's interagency composition and the establishment of U.S. Africa Command will point the way."

UNITED STATES SOUTHERN COMMAND

Vision: An interagency oriented organization seeking to support security and stability in the Americas

OVERVIEW

nable Partnering -- Implied Tasks
xisting Programs
rocess Map
/ay Ahead for USSOUTHCOM
nplications for JLEDF

"...reach beyond traditional ways of doing business and build a culture of entrepreneurial innovation."

SOUTHCOM Command Strategy 2018

Disclaimer

ENABLE PARTNERING - IMPLIED TASKS

- **Vignette: '06 mammogram machine to Paraguay**
- **SOUTHCOM transporters unprepared for increasing # of phone call from PPC partners**
- **SC 2018, Goal 3: "Enable Partnering"--Implied tasks for partners**

"2.2.b. Participate in interagency efforts to support non-governmental and private organization partnerships to fund infrastructure improvements, humanitarian assistance, pre-positioned warehouses and disaster training within the hemisphere."

SOUTHCOM Command Strategy 2018

ENABLE PARTNERING - IMPLIED TASKS

- **Vignette: '06 mammogram machine to Paraguay**
- **SOUTHCOM transporters unprepared for increasing # of phone call from PPC partners**
- **SC 2018, Goal 3: "Enable Partnering"--Implied tasks for logisticians**
  - **BPT do more than deploy the force**
  - **Develop TTPs to support Int., IA & PPC partners**

Programs already exist!

"P 3.b Participate in interagency efforts to support non-governmental and private organization partnerships to fund infrastructure improvements in humanitarian assistance, logistics warehouses and disaster training within the hemisphere."

SOUTHCOM Command Strategy 2018

EXISTING PROGRAMS

enton Amendment

unded Transportation Program

roject Handclasp

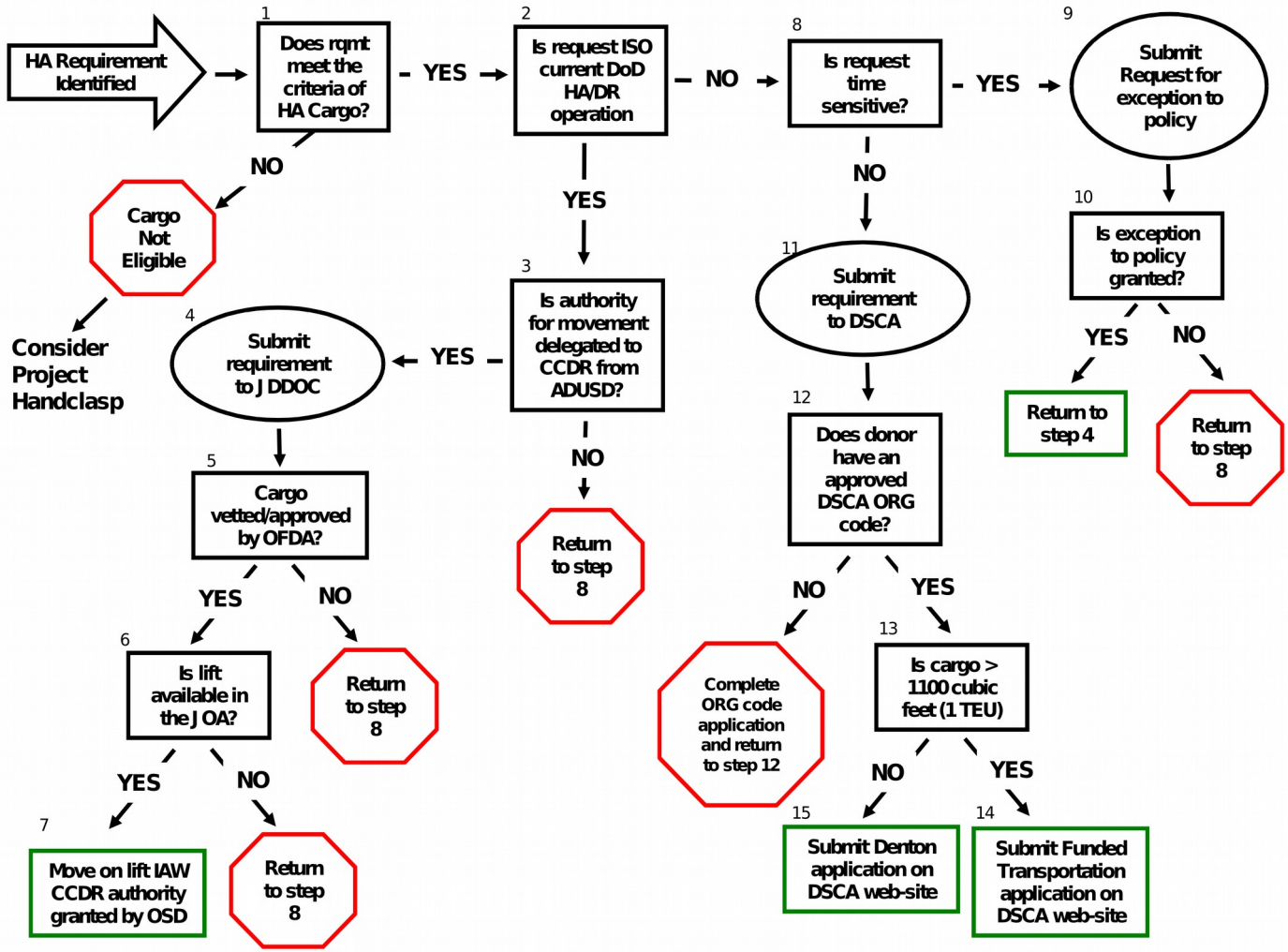
cean Freight Reimbursement

PC Partners

"USAID administers and directs the US foreign economic assistance program and acts as the <u>Lead Federal Agency</u> for USG Foreign Humanitarian Assistance."

JP 3-29 Foreign Humanitarian Assistance

PROCESS MAP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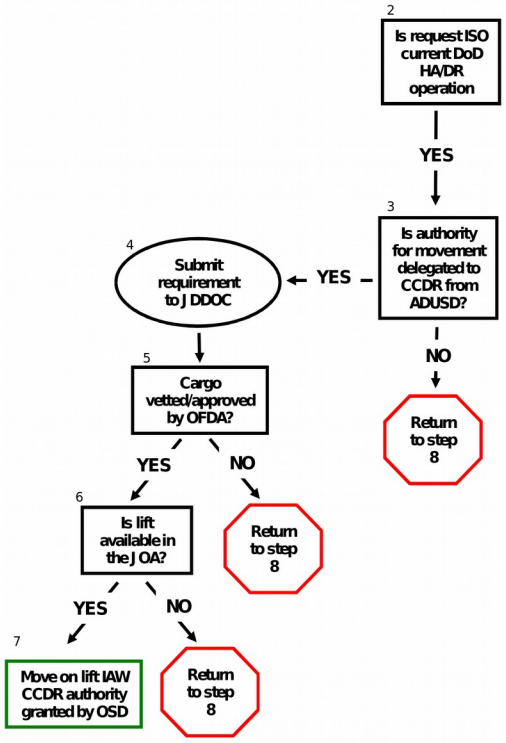
CONTINGENCY ENVIRONMENT



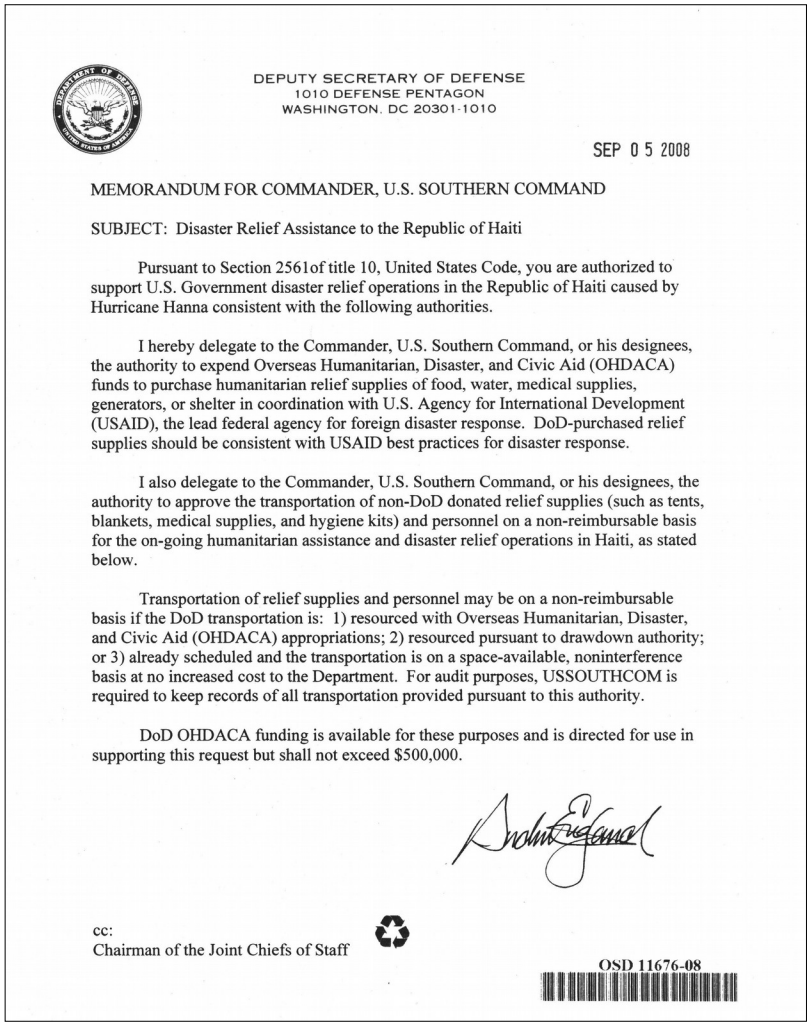
- OFDA if the LFA for HA/DR Operations
- Pull not Push
- Logistics 101: Strategic lift vs JRSOI

- Bottom Line: Transportation authorities can be attained if OFDA needs DoD Support

"Monetary donations are the most effective form of assistance because they allow humanitarian organizations to purchase (often within the affected region itself) the exact type and quantity of items needed by those affected by the crisis"

USAID Web-site: "How can I help?"

CONTINGENCY ENVIRONMENT



DEPUTY SECRETARY OF DEFENSE
1010 DEFENSE PENTAGON
WASHINGTON, DC 20301-1010

SEP 0 5 2008

MEMORANDUM FOR COMMANDER, U.S. SOUTHERN COMMAND

SUBJECT: Disaster Relief Assistance to the Republic of Haiti

Pursuant to Section 2561of title 10, United States Code, you are authorized to support U.S. Government disaster relief operations in the Republic of Haiti caused by Hurricane Hanna consistent with the following authorities.

I hereby delegate to the Commander, U.S. Southern Command, or his designees, the authority to expend Overseas Humanitarian, Disaster, and Civic Aid (OHDACA) funds to purchase humanitarian relief supplies of food, water, medical supplies, generators, or shelter in coordination with U.S. Agency for International Development (USAID), the lead federal agency for foreign disaster response. DoD-purchased relief supplies should be consistent with USAID best practices for disaster response.

I also delegate to the Commander, U.S. Southern Command, or his designees, the authority to approve the transportation of non-DoD donated relief supplies (such as tents, blankets, medical supplies, and hygiene kits) and personnel on a non-reimbursable basis for the on-going humanitarian assistance and disaster relief operations in Haiti, as stated below.

Transportation of relief supplies and personnel may be on a non-reimbursable basis if the DoD transportation is: 1) resourced with Overseas Humanitarian, Disaster, and Civic Aid (OHDACA) appropriations; 2) resourced pursuant to drawdown authority; or 3) already scheduled and the transportation is on a space-available, noninterference basis at no increased cost to the Department. For audit purposes, USSOUTHCOM is required to keep records of all transportation provided pursuant to this authority.

DoD OHDACA funding is available for these purposes and is directed for use in supporting this request but shall not exceed $500,000.

cc:
Chairman of the Joint Chiefs of Staff

OSD 11676-08

CONTINGENCY ENVIRONMENT – JP 3-29

Ensure the **joint force understands its support role**. While UN and NGO guidelines provide that requesting assistance from the military is a last resort, some **NGOs and IGOs may assume the military has an inexhaustible resource reservoir** and inundate the FHA force with requests for various types of support. Members of the joint force must have a **clear understanding of the nature and amount of support they will be authorized to provide**. Normally, requests from IGOs and NGOs **should come to DOD through DOS** at the Executive Secretary level. When the JFC has been delegated the authority to fill certain types of requests from these organizations, **the granting of that authority, and guidance on its use, are reflected in appropriate orders**. Keep in mind that equivocal responses, such as **"we'll try," can be misinterpreted**

CONTINGENCY ENVIRONMENT – JP 3-29

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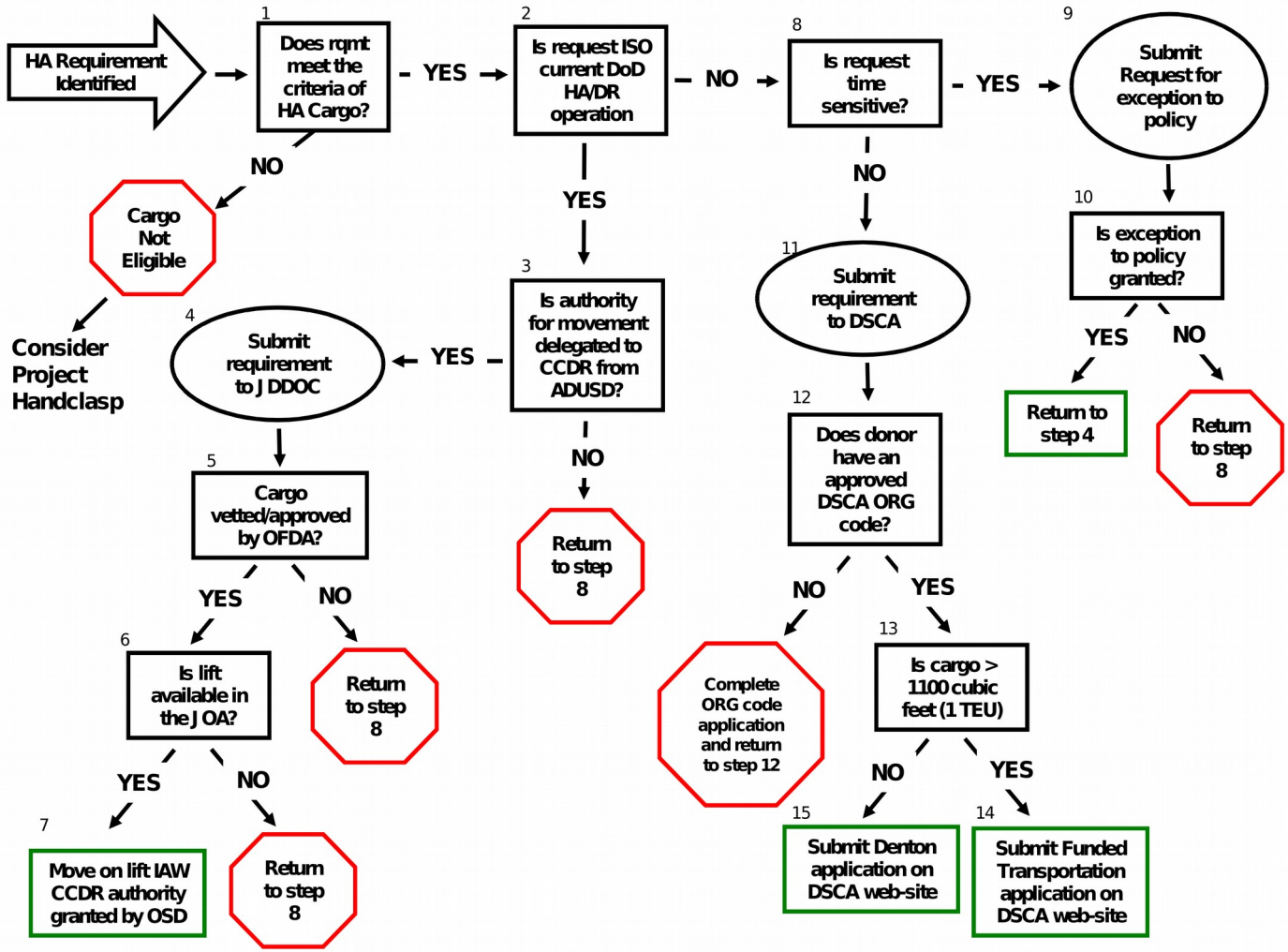
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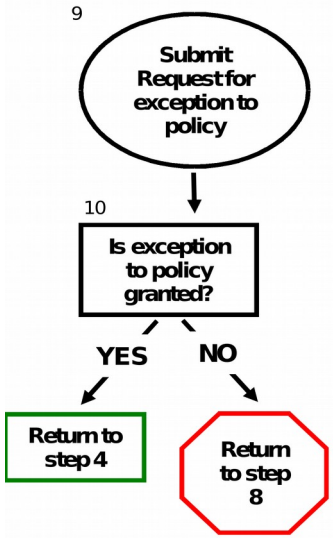


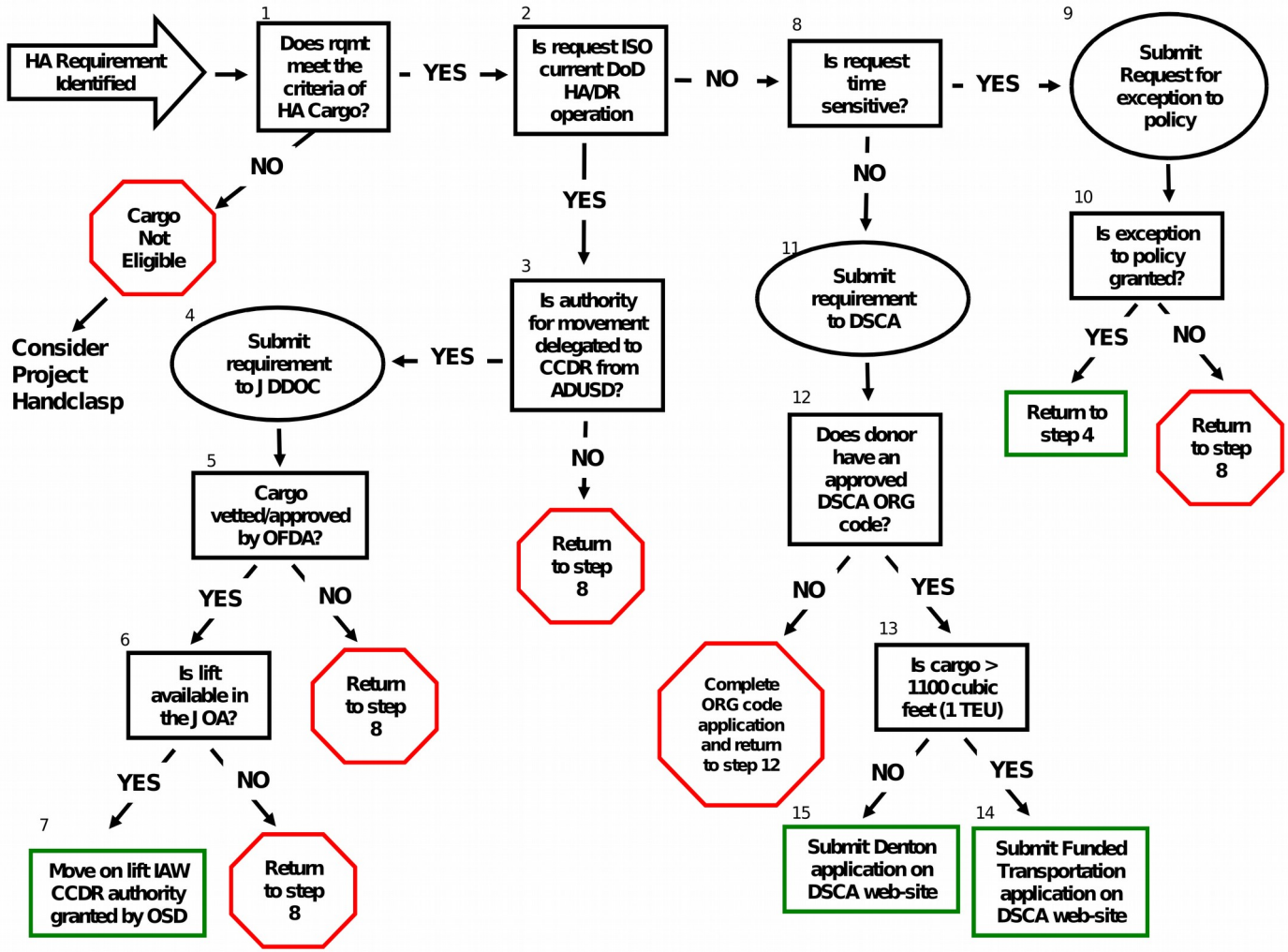
- **DoDD 4515.13-R, Chapter 10, C10.2**

- **Economy Act:** DoD is prohibited from providing airlift to non-DoD activities unless it is: (1) of an immediate emergency/lifesaving nature, (2) in direct support of the DoD mission, (3) specifically authorized by statute, or (4) requested by the head of an executive agency of the federal government

- **Government agencies may not compete with commercial interests.**

- **Know policy before submitting a**

PROCESS MAP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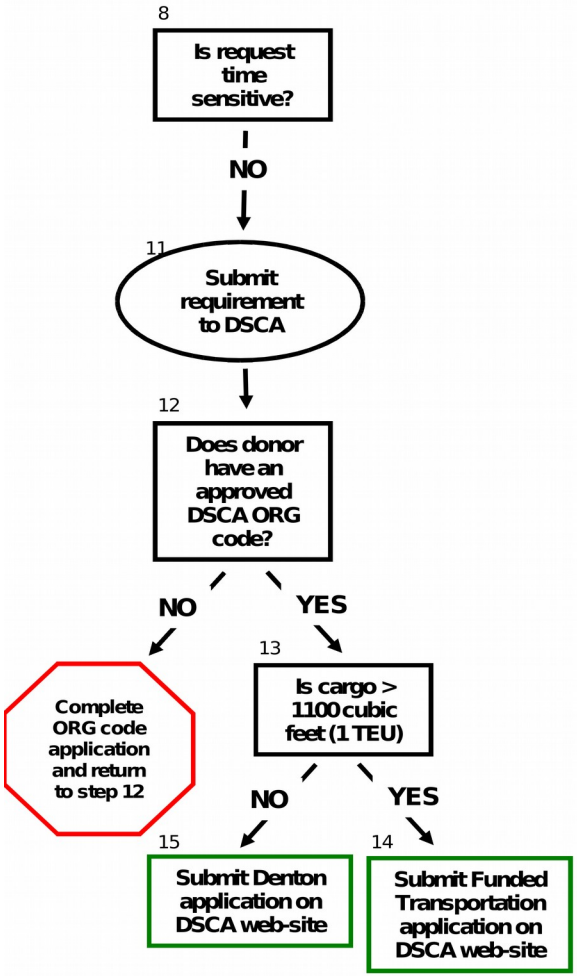
DSCA PROGRAMS



- **We do NOT own this process**
- **Denton Program**
  - Space Available on military airlift
- **Funded Transportation**
  - Commercial Surface containers
- **"It's too hard"**
  - Administrative requirements to ensure compliance with public law
- **Website, website, website!**

10 USC 402

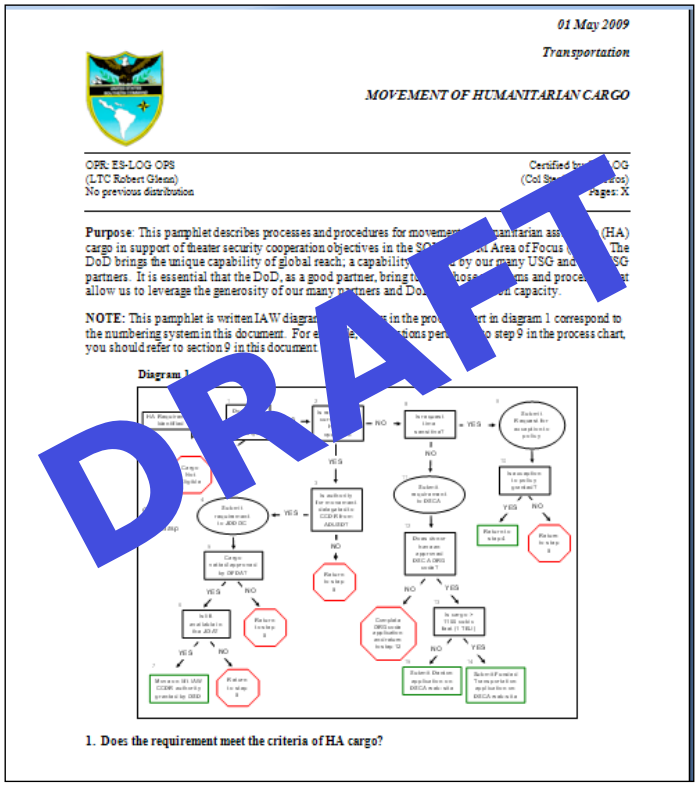
(a) Notwithstanding any other provision of law, and subject to subsection (b), the Secretary of Defense may transport to any country, without charge, supplies which have been furnished by a nongovernmental source and which are intended for humanitarian assistance. Such supplies may be transported only on a space available basis (b)(1) The Secretary may not transport supplies under subsection (a) unless the Secretary determines that - (A) the transportation of such supplies is consistent with the foreign policy of the United States; (B) the supplies to be transported are suitable for humanitarian purposes and are in usable condition; (C) there is a legitimate humanitarian need for such supplies by the people or entity for whom they are intended; (D) the supplies will in fact be used for humanitarian purposes; and (E) adequate arrangements have been made for the distribution or use of such supplies in the destination country. (2) The President shall establish procedures for making the determinations required under paragraph (1). Such procedures shall include inspection of supplies before acceptance for transport. (3) It shall be the responsibility of the entity requesting the transport of supplies under this section to ensure that the supplies are suitable for transport. (c)(1) Supplies transported under this section may be distributed by an agency of the United States Government, a foreign government, an international organization, or a private nonprofit relief organization. (2) Supplies transported under this section may not be distributed, directly or indirectly, to any individual, group, or organization engaged in a military or paramilitary activity.

- Matches Denton and Funded Transportation Requirements
- We are NOT capable of executing this authority--DSCA is!

SUCCESS

- **Denton**
  - 737K lbs of Denton into the SCAOF in FY09--almost double amount in FY08 (402K lbs)
  - 77% of Denton cargo shipped in FY09 has come to the SC AOF--projected to go over 1M lbs of cargo for the first time since pre 9-11 (in SC theater alone!)
- **Funded Transportation Program**
  - 40% of Funded Transportation in FY08 came to SC AOF (49 containers)
  - 32 containers already just 7-months into FY09!
- **Project Handclasp**
  - FY07 established staging areas at Jacksonville (NAVSO) & Comalapa
  - FY07 = 150 pallets, FY08 = 289 pallets, FY09 = 626 pallets
- **Freight Reimbursement Program**

PRODUCT



01 May 2009

Transportation

MOVEMENT OF HUMANITARIAN CARGO

OPR: ES-LOG OPS
(LTC Robert Glenn)
No previous distribution

Certified by: LOG
(Col [illegible])
Pages: X

Purpose: This pamphlet describes processes and procedures for movement [illegible] humanitarian assistance (HA) cargo in support of theater security cooperation objectives in the SOUTHCOM Area of Focus [illegible]. The DoD brings the unique capability of global reach; a capability [illegible] by our many USG and [illegible] SG partners. It is essential that the DoD, as a good partner, bring [illegible] those [illegible]ms and proce[illegible]t allow us to leverage the generosity of our many partners and Do[illegible] [illegible]l capacity.

NOTE: This pamphlet is written IAW diagra[illegible] in the pro[illegible]rt in diagram 1 correspond to the numbering system in this document. For e[illegible]tions per[illegible] to step 9 in the process chart, you should refer to section 9 in this document.

Diagram 1

1. Does the requirement meet the criteria of HA cargo?

DRAFT

- SC PAM in Development
- Coming soon!
- Draft copies available on the black market
- Developing process

WAY AHEAD

- Learn to use these programs
- Teach them to fish
- Spread our story
- Build relationships with USAID, DSCA
- Maximize Strategic Communication Gains
- Integrate into TSC Objectives

"Working alone, alongside the US military, or with other US agencies, NGOs assist in all the world's trouble spots where humanitarian or other assistance is needed."

JP 3-29, Foreign Humanitarian Assistance

WAY AHEAD

- Learn to use these programs
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Push vs. Pull

"Working alone, alongside the US military, or with other US agencies, NGOs assist in all the world's trouble spots where humanitarian or other assistance is needed"

JP 3-29, Foreign Humanitarian Assistance

PROJECT HANDCLASP
UNITED STATES NAVY
REUSABLE CONTAINER RETURN TO
20616 09/05

IMPLICATIONS FOR JLEDF

- **Development of DoD Logisticians comfortable operating in an Interagency (IA) Environment**

- **Cross-talk/ LNO exchanges between IA & DoD loggies**

- **Educate and develop warriors that think through a whole of government / whole of society solution sets**

- **Suggestion: Logisticians at PME institutions**

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